Financing Options for Minnesota Schools

MASA Great Start Session November 18, 2020

Kelly D. Smith - Baker Tilly Municipal Advisors



Purpose of our Presentation

Discuss

- Financing Options
- Players in the Process
- Review and Comment
- State Credit Enhancement Program
- Federal Regulations



Financing Options for Minnesota Schools

- Voter Approval Required
 - Operating Referendum
 - School Building Bonds
 - Capital Projects Levy



Financing Options for Minnesota Schools

- No Voter Approval Required
 - Capital Facilities Bonds
 - Equipment Certificates
 - ▶ Facilities Maintenance Bonds (LTFM)
 - Lease Purchase Financing
 - Lease Levy



Operating Referendum (voter approval required)

Project types

May be used for variety of operating purposes, including equipment

New money

- Yes, but not until the fiscal year following referendum.
- Spread on Referendum Market Value (seasonal rec. and agriculture excluded except house, garage, and one acre)



Operating Referendum cont.

- Key features and requirements
 - Maximum of 10 years
 - November referendum unless mail ballot or SOD district
 - Authority is capped at \$1,827.54 per pupil unit for FY22
 - May renew at same authority up to one year early and still get more favorable "no tax increase" language on ballot



School Building Bonds

(voter approval required)

Project types

May be used for variety of construction projects, including equipment

New money

- Yes, up front cash for construction
- Spread on Net Tax Capacity (NTC)



School Building Bonds cont.

- Key features and requirements
 - General obligation bonds (lower interest rates)
 - Eligible for Minnesota Credit Enhancement Program
 - Maximum of 30 years
 - Revenue placed in dedicated account and only used for what was approved in Review and Comment
 - ► Eligible for Ag2School Tax Credit (55% in Pay 21)
 - Eligible for Debt Service equalization aid



Project #1

\$19,265,000 building project with no tax impact

General Obligation School Building Bonds, Series 2015 25 Year Term

NET DEBT SERVICE SCHEDULE

Date	Principal	Coupon	Interest	Total P+I	CIF	Existing D/S	Net New D/S	105% Overlevy
02/01/2015	-	-	-	-	-	-	-	-
02/01/2016	-	-	865,214.48	865,214.48	(865,214.48)	1,560,997.50	1,560,997.50	1,639,047.38
02/01/2017	-	-	865,214.48	865,214.48	(865,214.48)	1,563,942.50	1,563,942.50	1,642,139.63
02/01/2018	195,000.00	1.200%	865,214.48	1,060,214.48	-	504,702.50	1,564,916.98	1,643,162.83
02/01/2019	200,000.00	1.550%	862,874.48	1,062,874.48	-	500,512.50	1,563,386.98	1,641,556.33
02/01/2020	200,000.00	2.000%	859,774.14	1,059,774.14	-	505,872.50	1,565,646.64	1,643,928.97
02/01/2021	200,000.00	2.450%	855,774.14	1,055,774.14	-	510,362.50	1,566,136.64	1,644,443.47
02/01/2022	205,000.00	2.800%	850,874.14	1,055,874.14	-	508,997.50	1,564,871.64	1,643,115.22
02/01/2023	340,000.00	3.050%	845,134.14	1,185,134.14	-	376,885.00	1,562,019.14	1,640,120.10
02/01/2024	355,000.00	3.300%	834,764.14	1,189,764.14	-	374,640.00	1,564,404.14	1,642,624.35
02/01/2025	365,000.00	3.600%	823,049.14	1,188,049.14	-	377,000.00	1,565,049.14	1,643,301.60
02/01/2026	375,000.00	3.750%	809,907.50	1,184,907.50	-	378,600.00	1,563,507.50	1,641,682.88
02/01/2027	390,000.00	3.950%	795,845.00	1,185,845.00	-	379,600.00	1,565,445.00	1,643,717.25
02/01/2028	785,000.00	4.100%	780,440.00	1,565,440.00	-	-	1,565,440.00	1,643,712.00
02/01/2029	815,000.00	4.250%	748,255.00	1,563,255.00	-	-	1,563,255.00	1,641,417.75
02/01/2030	850,000.00	4.350%	713,617.50	1,563,617.50	-	-	1,563,617.50	1,641,798.38
02/01/2031	885,000.00	4.500%	676,642.50	1,561,642.50	-	-	1,561,642.50	1,639,724.63
02/01/2032	925,000.00	4.550%	636,817.50	1,561,817.50	-	-	1,561,817.50	1,639,908.38
02/01/2033	970,000.00	4.650%	594,730.00	1,564,730.00	-	-	1,564,730.00	1,642,966.50
02/01/2034	1,015,000.00	4.700%	549,625.00	1,564,625.00	-	-	1,564,625.00	1,642,856.25
02/01/2035	1,060,000.00	4.750%	501,920.00	1,561,920.00	-	-	1,561,920.00	1,640,016.00
02/01/2036	1,110,000.00	4.800%	451,570.00	1,561,570.00	-	-	1,561,570.00	1,639,648.50
02/01/2037	1,165,000.00	4.900%	398,290.00	1,563,290.00	-	-	1,563,290.00	1,641,454.50
02/01/2038	1,220,000.00	4.950%	341,205.00	1,561,205.00	-	-	1,561,205.00	1,639,265.25
02/01/2039	1,285,000.00	5.000%	280,815.00	1,565,815.00	-	-	1,565,815.00	1,644,105.75
02/01/2040	1,345,000.00	5.050%	216,565.00	1,561,565.00	-	-	1,561,565.00	1,639,643.25
02/01/2041	1,415,000.00	5.100%	148,642.50	1,563,642.50	-	-	1,563,642.50	1,641,824.63
02/01/2042	1,485,000.00	5.150%	76,477.50	1,561,477.50	-	-	1,561,477.50	1,639,551.38
Total	\$19,155,000.00	-	\$17,249,252.76	\$36,404,252.76	(1,730,428.96)	\$7,542,112.50	\$42,215,936.30	\$44,326,733.12



Capital Projects Levy

(voter approval required)

- Project types
 - Variety of facility, equipment or technology expenditures
- New money
 - Yes, in fiscal year following first levy
 - Spread on Net Tax Capacity (NTC)



Capital Projects Levy cont

- Key features and requirements
 - No debt issued -annual levy (no interest or borrowing costs)
 - Maximum of 10 years
 - Revenue placed in dedicated account and only used for what was approved by MDE
 - Revenue increases/decreases with changes in NTC
 - No equalization aid



Financing Options that Require No Voter Approval



Capital Facilities Bonds

(no voter approval required)

Project types

- Improvement and repairs to building and sites
- Modifying buildings and equipment for security

New money

- No, up front cash for eligible facility improvements
- Revenue neutral with bonds paid from operating capital



Capital Facilities Bonds cont.

- Key features and requirements
 - General obligation bonds (lower interest rates)
 - Eligible for Minnesota Credit Enhancement Program
 - Maximum of 15 years (20 years with restrictions)
 - Subject to 30-day reverse referendum
 - ► Eligible for Ag2School tax credit (55% in Pay 21)
 - No equalization aid



Facilities Maintenance Bonds

(no voter approval required)

Project types

- Deferred capital expenditures and maintenance projects
- Increasing accessibility of school facilities
- Health and safety capital projects

New money

- Up front cash for eligible facility improvements
- Revenue neutral with bonds paid from long term facilities
 maintenance revenue
- Health and safety eligible projects over \$100,000 per site qualify for additional revenue

Facilities Maintenance Bonds, cont.

- Key features and requirements
 - General obligation bonds (lower interest rates)
 - Must have a 10-yr plan approved by board and MDE
 - ► Eligible for Minnesota Credit Enhancement Program
 - ► Eligible for Ag2School tax credit (55% in Pay 21)
 - Maximum of 15 years



Equipment Certificates

(no voter approval required)

Project types

Purchase of vehicles, computers, telephones, office or other capital equipment, and prepayment of special assessments

New money

- No
- Revenue neutral with bonds paid from operating capital



Equipment Certificates cont.

- Key features and requirements
 - General obligation bonds (low interest rates)
 - Eligible for Minnesota Credit Enhancement Program
 - Maximum of 10 years unless to prepay special assessments in which case 20 years (can't exceed useful life of equipment with exception of technology)
 - No equalization aid



Lease Purchase

(no voter approval required)

Project types

- Purchase of land
- Site improvements (athletic fields, tracks, parking lots, roofs)
- Purchase of existing buildings
- Equipment (computers, buses, vehicles, athletic equipment, musical instruments)
- New money
 - No, unless payments qualify for lease levy



Lease Purchase cont.

- Key features and requirements
 - Certificates of Participation (higher interest rates)
 - Subject to annual appropriation
 - Not eligible for Minnesota State Credit Enhancement Program
 - Maximum of 20 years not to exceed useful life
 - No equalization aid



Lease Levy (no voter approval required)

Project types

- Classroom additions
- Athletic fields (including artificial turf)
- Rental of ice arena time, golf courses, other facilities for cocurricular programs

New money

- Yes; for MDE approved projects (maximum of \$212 per adjusted pupil unit for most school districts)
- Spread on Net Tax Capacity (NTC)



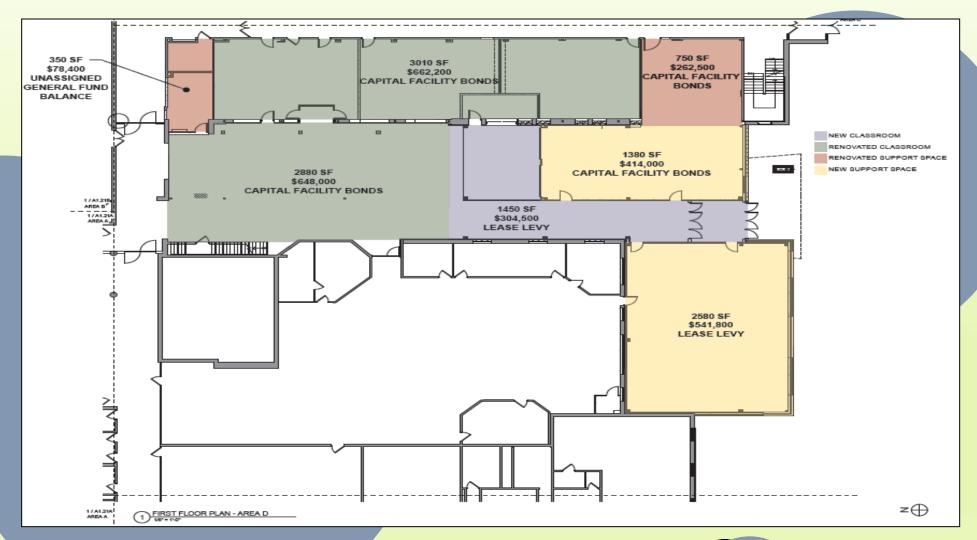
Lease Levy cont.

- Key features and requirements
 - Certificates of Participation (higher interest rates)
 - Subject to annual appropriation
 - Not eligible for Minnesota Credit Enhancement Program
 - Maximum of 20 years not to exceed useful life
 - Administrative space not eligible unless approved by MDE
 - Additional \$65/APU authority for members of Intermediate Districts
 - No equalization aid



Project #2

\$3,600,000 project with no voter approval required

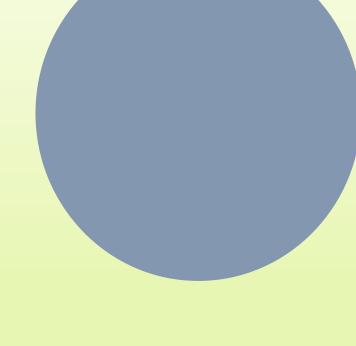




Abatement Bonds

(no voter approval required)

- Project Types
 - Parking lot improvements
- New money
 - Yes
 - Spread on Net Tax Capacity (NTC)





Abatement Bonds cont.

- Key features and requirements
 - General obligation bonds (lower interest rates)
 - Eligible for Ag2School tax credit (55% in Pay 21)
 - Eligible for Minnesota Credit Enhancement Program
 - Maximum of 15 years (20 years with restrictions)



Abatement Bonds cont.

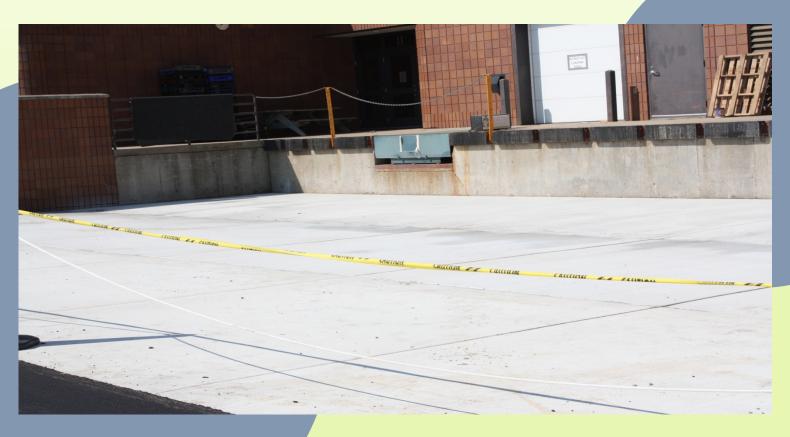
Lac qui Parle Valley High School





Abatement Bonds cont.

Lac qui Parle Valley High School





Other Financing Options

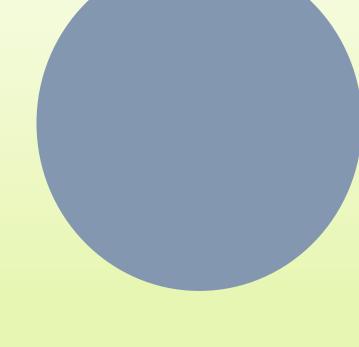
- Building Bonds for Calamities
- Installment Contract Energy Conservation Methods
- Maximum Effort Capital Loans

*Review and Comment is required for some projects under Minnesota Statutes, Section 123B.71



Players in the Process

- Independent Municipal Advisor
- Bond Attorney
- Underwriter
- Rating Agency
- Paying Agent





Independent Municipal Advisor

- Professionals who offer unbiased advice on financial matters to their clients – represent solely the interests of the issuer
- Recommends suitable financial options to meet the client's needs
- Advises appropriate action(s) to meet the client's objectives
- Coordinates financing process



Bond Attorney

- Selected by the school district
- Issues the legal opinion
- Provides necessary legal notices, resolutions and related documents



Underwriter

- Can be an investment bank, commercial bank, local bank
- Purchases bonds and resells to investors
- Participates
 - Competitive sale
 - Negotiated sale



Rating Agency

- Three major rating agencies
 - Moody's Investors Services
 - Standard & Poor's
 - Fitch Investors Service
- Provides a "bond rating", an independent evaluation of the credit worthiness of the municipal issuers



Paying Agent

 An agent who makes principal and interest payments to bondholders on behalf of the issuer of those bonds

Required for Minnesota school districts
 participating in the State's credit enhancement
 bonds



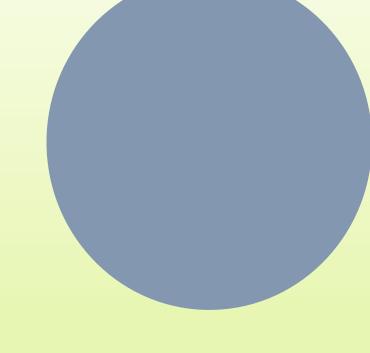
State Credit Enhancement Program

- Program adopted in the early 90s
- State guarantees principal and interest payment on bonds
 - Bond rating
 - Lower interest rates
- Paying agent required as part of program
- Simple process
 - Application
 - Resolution



Federal Regulations

- Arbitrage
- Bank Qualification
- Continuing Disclosure
- Reimbursement Regulations





Federal Regulations

Arbitrage

- The profits that results from investing gross proceeds of a tax-exempt issue in higher yielding taxable securities
- Regulations may affect your tax-exempt borrowing
- Need to look at all tax-exempt financings, including leases, for the calendar year



Federal Regulations cont.

- Bank Qualification
 - Any school district may designate tax exempt debt as "bank qualified" if it issues \$10 million or less in a calendar year
 - Bank qualification creates tax advantages for financial institutions purchasing debt
 - Bank qualified debt tends to have lower interest rates than non-bank qualified debt



Federal Regulations cont.

- Continuing Disclosure
 - Increasing Federal role in regulating disclosure (SEC Rule)
 - Issuers must provide accurate and timely information for the investor
 - Disclosure requirements are determined at the time of sale
 - > Size of issue
 - ▶ Total debt outstanding



Federal Regulations cont.

- IRS Reimbursement Regulations
 - Reimbursement resolution
 - Declaration of intent of reimbursement
 - Declaration occurs before money is spent on construction (within 60 days)
 - Failure to comply could eliminate ability to issue taxexempt bonds



ATTENTION

Disclaimer

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Contact Information

Kelly D. Smith, Director, Baker Tilly Municipal Advisors Kelly.Smith@bakertilly.com 651-223-3099

